

National Conference of State Legislatures

STATE ACTIONS - STATE HEALTH INSURANCE EXCHANGES Prepared by: Joy Johnson Wilson, Health Policy Director

(Updated October14, 2011)

ARIZONA	ALASKA	ALABAMA	STATE
	SB 172 (2010)	Executive Order 17	BILL/LAW
		Governor Bentley (R)	SPONSOR
		Study	PURPOSE
Yes	No	Yes	PLANNING GRANTS
No	No	No	ESTABLISHMENT/ INNOVATION GRANT (Grant amounts are rounded)
Governor Brewer (R) established an Office of	Alaska is the only state that failed to apply for the Level 1 Planning Grants. Governor Parnell (R). announced in early September during a visit to the state by U.S. Department of Health and Human Services Secretary Kathleen Sebelius, that he intends to proceed with planning for the establishment of a health benefits exchange in Alaska, but would do so with state funds. Alaska Health and Social Service Commissioner William Streur will be in charge of beginning the planning process. http://hss.state.ak.us/healthcommission/	Governor Bentley (R) issued Executive Order 17, creating the Alabama Health Insurance Exchange Study Commission on June 2, 2011. The Commission is co-chaired by Senator Greg Reed, Chair of the Senate Health Committee and Representative Jim McClendon, Chair of the House Health Committee and is to submit recommendations to the governor and the legislature by December 1, 2011.	STATUS/ DATE OF LAST ACTION OR ACTIVITY/WEBSITE
			STRUCTURE TYPE

ARKANSAS	STATE
Н 1226	BILL/LAW
Joint Budget	SPONSOR
Appropriations/ Planning to Establish Health Insurance Exchange	PURPOSE
Yes	PLANNING GRANTS
No.	ESTABLISHMENT/ INNOVATION GRANT (Grant amounts are rounded)
Governor Beebe (D) signed H 1226 on April 4, 2011 and it became Act #1101 on April 8, 2011. It authorized the Arkansas Department of Insurance to spend \$1 million in federal funds to being planning for the establishment of a Health Insurance Exchange in the state. The State Insurance Department is the lead agency in the state and has hired First Data to assist with health insurance exchange planning. In a letter dated September 27, 2011, six republican legislators¹ urged Governor Beebe to not apply for an "Establishment Grant," responding to a request for comment on the governor's proposal to obtain the grant to move forward on the establishment of a health benefit exchange in Arkansas. While the Arkansas House and Senate are both controlled by the governor's party, Governor Beebe remarked to local press that he was looking for bipartisan support and consensus	Health Insurance Exchange, directed by Donald Hughes. The office has a number of studies underway. On October 6, 2011, the Associated Press reported that Governor Brewer confirmed that she has applied for an "Establishment Grant" to assist Arizona establish a health insurance exchange, despite opposition from the republican lead legislature. http://www.azgovernor.gov/hix/index.asp
	STRUCTURE TYPE

¹ The following legislators signed the letter: Representative John Burris. Minority Leader; Representative Bruce Westerman; Representative Allen Kerr; Senator Johnny Key; Senator Missy Irvin; and Senator Cecile Bledsoe

CONNECTICUT		STATE
S 921/ Public Act 11-53		BILL/LAW
Joint Ins. & Real Estate		SPONSOR
Establish Health Insurance Exchange		PURPOSE
Yes		PLANNING GRANTS
Yes - \$6.7 million Connecticut is a member of the consortium of New England states that share the \$36 million Early Innovator Grant to develop exchange technology.		ESTABLISHMENT/ INNOVATION GRANT (Grant amounts are rounded)
Governor Malloy (D) signed S 921 on July 1, 2011 and it became Public Act 11-53 on the same day. The Connecticut Health Insurance Exchange Board members were appointed on August 26, 2011. Each member was appointed by the governor or a member of the state legislative leadership. Ex-officio members of the Board include a number of state agency staff members. The Board is chaired by Lt. Governor Nancy Wyman. The first Board meeting was held September 15, 2011. The Board is due to report to the governor and the legislature by January 1, 2012. http://www.ct.gov/opm/cwp/view.asp?a=3072&cq=471284 A RFP seeking legal services related to the establishment of an exchange was released by the Connecticut Office of Policy and Management on September 26, 2011. The RFP can be accessed at http://www.ct.gov/opm/lib/opm/secretary/rfp/opm_health_ins_exch_cintron_092611.pdf	failed in a 5 yeas – 5 nays partisan vote to approve the governor's application for an "Establishment Grant." Gretchen Hammer, the Acting Director of the Colorado Health Benefit Exchange Board, in a memo to board members, indicated that she would try to understand the concerns about the current proposal and to work towards developing an application that could be submitted by December 30, 2011, the last opportunity to obtain the grant.	STATUS/ DATE OF LAST ACTION OR ACTIVITY/WEBSITE
Quasi- governmental/ Active Purchaser		STRUCTURE TYPE

GEORGIA Executive Governor Study Order Deal (R)	FLORIDA	DELAWARE	STATE BILL/LAW SPONSOR PURPOSE
Yes	No	Yes	PLANNING GRANTS
No	No	No	ESTABLISHMENT/ INNOVATION GRANT (Grant amounts are rounded)
Governor Deal (R) issued an Executive Order on June 2, 2011, that establishes the Georgia Health Insurance Exchange Advisory Committee. The Committee is directed to	The Florida Office of Insurance Regulation has established a page on its website on federal health reform, but it includes no substantive information regarding health benefit exchanges. http://www.floir.com/sections/landh/federalhcreform.aspx Florida is currently implementing a 2008 law that established the Florida Health Choices program that will sell health insurance policies to businesses with between 4-50 employees. It is a totally program for employers and insurers and plans and insurance agents will be charged a fee to participate. The Florida Health Choices program does not meet the requirements of a health insurance exchange as provided for in the Affordable Care Act. The current plan is to officially open the program in early 2012 according to the Florida Health Choices Program Executive Director, Rose Naff.	The Delaware Health Care Commission is the lead entity for the state's health reform planning and implementation initiatives. The most recent Commission meeting was held September 14, 2011. http://dhss.delaware.gov/dhss/dhcc/	STATUS/ DATE OF LAST ACTION OR ACTIVITY/WEBSITE
			STRUCTURE TYPE

ILLINOIS		STATE
НВ 1555		BILL/LAW
Haine (D)		SPONSOR
Develop Plan to Establish Health Insurance Exchange		PURPOSE
Yes		PLANNING GRANTS
Yes - \$5.1 million		ESTABLISHMENT/ INNOVATION GRANT (Grant amounts are rounded)
Signed into law by Governor Quinn (D) on July 14, 2011, the Act provides for the establishment of a health insurance exchange in Illinois. It also establishes the Illinois Health Benefits Exchange Legislative Study Committee http://www.ilga.gov/commission/cgfa2006/Resource.aspx?id=1227. The committee is directed to file a report with recommendations by September 30, 2011. Meetings have been held on August 24th, August 30th, September 15th and September	Gary Collins (R), that has oversight over a wide range of health programs and activities, including those related to the implementation of the Affordable Care Act. In a press release dated September 20, 2011, Governor Otter announced that he has approved the Department of Health and Welfare and the Idaho Department of Insurance to apply for an "Establishment Grant." During the Task Force meeting held on October 4, 2011, Bill Deal, Director of the Idaho Department of Insurance, reported to the committee that Governor Otter had approved his request to apply for a Level 1 Establishment Grant. In addition, he indicated that they would be developing a legislative package necessary to facilitate the establishment of a health benefits exchange in Idaho for consideration by the legislature in the upcoming session.	STATUS/ DATE OF LAST ACTION OR ACTIVITY/WEBSITE
		STRUCTURE TYPE

MAINE	LOUISIANA			KENTUCKY			STATE
LD 1582/HP 1165							BILL/LAW S
Creates the Advisory Committee on Maine's Health Insurance Exchange							SPONSOR PURPOSE
Yes	No			Yes			PLANNING GRANTS
No Maine is a member of the consortium of New England states that share the \$36 million Early Innovator Grant to develop exchange technology.	No			Yes - \$7.7 million			ESTABLISHMENT/ INNOVATION GRANT (Grant amounts are rounded)
Governor LePage (R) signed an emergency measure on July 6, 2011 as an emergency measure, LD 1582, creating the Maine Health Insurance Exchange Advisory Committee. The governor appointed the members of the advisory committee on August 4, 2011. The committee is to develop and provide recommendations, including suggested enabling legislation, to the governor and the legislature for a health insurance exchange that	Governor Jindal announced on March 22, 2011 that Louisiana would not establish a state-operated health insurance exchange.	http://www.chfs.ky.gov/ohp/con	the Kentucky Cabinet for Health and Family services are the lead state agencies for the implementation of health reform in the state. Governor Beshear (D) has chosen the Kentucky Cabinet for Health and Family Services' Office of Health Policy, Division of Certificate of Need to lead the effort to establish a health benefit exchange in Kentucky.	The Kentucky Department of Insurance and	should Kansas have? http://ksinsurance.org/hbexplan/adopted.php	their final recommendations on the website on September 27, 2011. The recommendations address the following issues: (1) Should the Kansas Exchange limit the number of insurance carriers?; (2) Oversight of Navigators; (3) Role of Agents and Brokers in the Exchange; and (4) How many exchanges	STATUS/DATE OF LAST ACTION OR ACTIVITY/WEBSITE
							STRUCTURE TYPE

L	https://www.mahealthconnector.org/portal/site						
		Early Innovator Grant		Insurance Exchange		of 2006	
nt of a	The 2006 law required the establishment of a health insurance exchange.	No	Yes	Establishment of Health		Chapter 58 of the Acts	MASSACHUSETTS
excha	http://dhmh.maryland.gov/healthreform/exchange/index.html				·		
d ward ward ch 26, 20,	Signed by governor as Chapter No. 1 and Chapter No. 2 on April 12, 2011. The Maryland Health Exchange Board meets monthly and is aggressively moving forward on the establishment of a health insurance exchange in Maryland. The Board members were appointed by the Governor on March 26, 2011. The Board last met on September 20, 2011.	Yes - \$27 million Early Innovator Grant - \$6.2 million	Yes	Establish Health Insurance Exchange	Miller (D)/ Busch (D)	S 182/H166	MARYLAND
/hix	http://www.dirigohealth.maine.gov/Pages/hixac.html					·	
ews ernor than lable	addresses the core areas specified by the federal government and to consider the views of the health care industry and other stakeholders. The report is due to the governor and the Joint Standing Committee on Insurance and Financial Services no later than September 1, 2011. The Final Report, submitted on September 20, 2011, is available on the website.						
OR	STATUS/ DATE OF LAST ACTION OR ACTIVITY/WEBSITE	ESTABLISHMENT/ INNOVATION GRANT (Grant amounts are rounded)	PLANNING GRANTS	PURPOSE	SPONSOR	BILL/LAW	STATE

ы This is a multi-state consortia proposal led by the University of Massachusetts Medical School and will include individuals and small businesses in Connecticut, Maine, Massachusetts, Rhode Island, and Vermont. These consumers will be able to shop for, select, and purchase affordable and high-quality health plans consistent with national reform goals for 2014. The proposed project approach will be to create and build a flexible Exchange information technology framework in Massachusetts and share those products with other New England states. The proposal hopes to learn from the Massachusetts Exchange implementation and gain efficiencies so it can accelerate Exchange development for participating New England states.

STATE	BILLL/LAW	SPONSOR	PURPOSE	PLANNING GRANTS	ESTABLISHMENT/ INNOVATION GRANT (Grant amounts are rounded)	STATUS/ DATE OF LAST ACTION OR ACTIVITY/WEBSITE	STRUCTURE TYPE
MICHIGAN				Yes	No	On September 14, 2011, Governor Snyder (R), as part of a speech regarding his vision for improving health care access and quality in the state, announced his intention to establish a health insurance exchange in Michigan. http://www.michigan.gov/snyder/0,4668,7-277262254,00.html The exchange would be called the MI Health Marketplace and is proposed to be established as a non-profit. Legislation is expected to be introduced in the Michigan State Senate.	
MINNESOTA				Yes	Yes - \$4.2 million	Minnesota Department of Commerce Commissioner Mike Rothman announced the establishment of the Minnesota Health Insurance Exchange Advisory Task Force to provide advice on the design and development of a state health insurance exchange in Minnesota. Interested candidates were advised to apply for consideration no later than September 27, 2011. The first meeting of the advisory group will be in October 2011.	
			,			While Governor Dayton (D) proceeds with planning for a state exchange, questions remain about how far he can proceed without legislative approval. There is little support for the state-based exchange among leaders in the republican-lead legislature.	
MISSISSIPPI	H 377	Warren (D)	Study	Yes	Yes - \$20 million	Governor Barbour approved H 377 on April 26, 2011. He subsequently expressed interest in a plan to have the state risk pool run the state health benefit exchange. Mississippi Insurance Commissioner Mike Chaney announced on September 14, 2011 that he expects the state's insurance exchange to	

NEW HAMPSHIRE	NEVADA		STATE
	S 440 Act 439		BILL/LAW
	Finance Committee		SPONSOR
	Establish Health Insurance Exchange		PURPOSE
Yes ³	Yes		PLANNING GRANTS
No New Hampshire was a member of the consortium of New England states that share the \$36 million Early Innovator Grant to develop exchange technology, but elected not to receive the funding.	Yes - \$4 million		ESTABLISHMENT/ INNOVATION GRANT (Grant amounts are rounded)
	Governor Sandoval signed S 440 (Act 439) on June 16, 2011. The Act establishes the Silver State Health Insurance Exchange. The Health Care Reform website is part of Nevada's Department of Health and Human Services website. http://dhhs.nv.gov/HC_Reform_Exchanges.htm.	3, 2011, Governor Heineman (R) confirmed that Nebraska would not establish a health insurance exchange as provided for in the Affordable Care Act until the U.S. Supreme Court determines whether the Act is constitutional http://www.doi.ne.gov/healthcarereform/exchange	STATUS/ DATE OF LAST ACTION OR ACTIVITY/WEBSITE
	Quasi- governmental		STRUCTURE TYPE

Of the \$1 million received for the planning grant, \$660,000 was returned as provided for in HB 601 which required the return of unspent funds effective June 2011. The law also directed the Insurance Commissioner to forgo any additional grants related to establishing a health benefit exchange. Subsequently, the state returned the remaining \$340,000 to the federal government.

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RHODE ISLAND	PENNSYLVANIA		OREGON		STATE
Executive Order 11- 09			S 99 Chapter 9, 2011 Laws		BILL/LAW
Governor Chafee (I)			Courtney (D)		SPONSOR
Establish Health Insurance Exchange	·		Establish Health Insurance Exchange		PURPOSE
Yes	Yes		Yes		PLANNING GRANTS
Yes - \$5.2 million Rhode Island is a member of the consortium of New England states that share the \$36 million Early Innovator Grant to develop exchange technology.	No		Yes - \$48 million Early Innovator Grant - \$9 million		ESTABLISHMENT/ INNOVATION GRANT (Grant amounts are rounded)
The Executive Order, issued on September 19, 2011 by Governor Chafee (I), establishes the Rhode Island Health Benefits Exchange and calls for the establishment of a 13 member governing board to be appointed by the governor. The Executive Order borrows from proposed legislation that failed to pass during the legislative session. Legislative leadership has some reservations about the use of an Executive Order to establish the exchange, but recognizes the short timeframe available for the establishment of a state-based exchange. Even less enthusiastic is the Rhode Island Right to Life Committee that has retained an attorney and may challenge the use of an Executive Order	The Pennsylvania Insurance Department held a series of stakeholder hearings in August 2011.	legislature on later than February 1, 2012. http://www.oregon.gov/OHA/health- insurance-exchange.shtml	S 99 was signed into law by Governor Kitzhaber (D) as Chapter 9, 2011 laws on June 17, 2011. Governor Kitzhaber submitted nominations for the Oregon Health Insurance Exchange Board on August 22, 2011. The Senate is scheduled to hold confirmation hearings on September 22, 2011. The Board, once appointed, is to submit a formal business plan, for the operation of the exchange, to the	was held September 14, 2011. The most recent meeting was held October 5, 2011.	STATUS/ DATE OF LAST ACTION OR ACTIVITY/WEBSITE
			Quasi- governmental/ Active Purchaser		STRUCTURE TYPE

UTAH	TEXAS	
HB 133 (2008) H 188 (2009)		BILL/LAW
		SPONSOR
		PURPOSE
Yes	Yes	PLANNING GRANTS
No.	N _o	ESTABLISHMENT/ INNOVATION GRANT (Grant amounts are rounded)
Utah enacted HB 133 in 2008 and HB 188 in 2009 establishing a state-based exchange for small businesses. Governor Herbert (R) singed HB 128 in March 2011, reauthorizing the legislative Health System Reform Task Force http://le.utah.gov/asp/interim/Commit.asp?Year=2011&Com=TSKHSR . The Task Force is Co-Chaired by Senator Wayne Niederhauser (R) and Representative James Dunnigan (R). The most recent meeting was held on September 21, 2011 and included detail discussions of key issues regarding the implementation of the Affordable Care Act. Utah continues to advocate for its approach on the national level.	The Texas Department of Insurance is the lead agency in the state with respect to health care reform. http://www.tdi.texas.gov/health/exchanges.html	exchanges. Tennessee has convened two Technical Assistance Groups (TAGS), one on Agent and Broker issues and one on Actuary/Underwriter issues. In addition, Provider/Advocate Roundtable meetings have been convened. Finally, Tennessee sent formal comments to the U.S. Department of Health and Human Services on proposed regulations related to establishing health insurance exchanges and related to the establishment of risk adjustment reinsurance and risk corridors. All information related to these and other activities are available on the website. http://www.tn.gov/nationalhealthreform/exchange.html.
State Operated/ Clearinghouse		STRUCTURE TYPE

	WYOMING	·	STATE
	HB 50 Chapter No. 195		BILL/LAW
	Joint Interim Committee on Labor, Health		SPONSOR
	Study		PURPOSE
	Yes		PLANNING GRANTS
	No o	- 900 HHHIOH	h ari
Wyoming related to health benefits exchanges. The Steering Committee is co-chaired by Representative Elaine Harvey (R), Chair of the House Labor, Health and Social Services Committee and Senator Bill Landen (R). At its meeting on October 4, 2011, the Steering Committee recommended that Governor Mead use an executive order to start the process of establishing a health benefit exchange in Wyoming, noting that the 2012 session is a "Budget Session". Budget sessions are shorter than regular sessions and require a 2/3 vote to approve the introduction of a measure. It also recommended that the committee by reauthorized for another year. The Steering Committee recommendations were sent to the Joint Committee on Labor, Health and Social Services http://legisweb.state.wy.us/LegislatorSummary//IntCommDetail.aspx?strType=N for consideration October 10-11, 2011. On October 7, 2011, Governor Mead sent a letter to the Joint Committee urging the committee to review the Steering Committee recommendations and to, "provide a legislative response that is both cautious and flexible." He	HB 50 was signed by Governor Mead (R) on March 11, 2011 and became Chapter 195. The Wyoming Health Benefits Exchange Steering Committee http://legisweb.state.wy.us/LegislatorSummary/IntCommDetail.aspx?strType=N leads the	http://www.freemarkethealthcare.wi.gov/section.asp?linkid=1702&locid=173	STATUS/ DATE OF LAST ACTION OR ACTIVITY/WEBSITE
			STRUCTURE TYPE

	TENETOTITE THIS INTERIOR COMMITTEE.						
Reform VHealt	Link to Mayor Gray's Health Reform Implementation Committee http://healthreform.dc.gov/DC/Health+Reform/Implementation/Health-Reform	Yes - \$8.2 million	Yes			-	DISTRICT OF COLUMBIA
oted oted oted oted oted oted oted oted	noted his opposition to the Affordable Care Act, but also noted that timing was such that the state should be prepared to operate an exchange to prevent the establishment of a federally-operated exchange. He further noted that the legislature must act to authorize the establishment of an exchange in Wyoming. The Joint Committee is co-chaired by Representative Harvey (R) and Senator Charles Scott (R). The Joint Committee voted to: (1) draft legislation extending the authorization for the Steering Committee for one year; and (2) include a provision in the legislation that gives the legislature the sole authority to commit Wyoming to establish a health insurance exchange. Under the proposal for draft legislation, the governor may proceed with planning for an exchange, but will have to receive legislative approval before an exchange can be established in Wyoming. The Joint Committee will meet in December 2011 to further consider this issue.						
OR	STATUS/ DATE OF LAST ACTION OR ACTIVITY/WEBSITE	ESTABLISHMENT/ INNOVATION GRANT (Grant amounts are rounded)	PLANNING GRANTS	PURPOSE	BILL/LAW SPONSOR	BILL/LAW	STATE

Sources: In addition to the websites referenced the state reports and newspapers from across the country and the Associated Press, the following websites were extremely helpful in putting this update together: The Kaiser Family Foundation, "Implementing Health Exchanges: State Profiles-- http://www.kff.org/healthreform/8223.cfm and Kids Well: Health Care Reform Weekly Update -- http://www.kidswellcampaign.org/weekly-update.